Service Standards: Medical Transportation

Medical Transportation Services Standards

Description:

Medical Transportation is the provision of nonemergency transportation services that enables an eligible client to access or be retained in core medical and support servicesⁱ.

Program Guidance:

Medical transportation may be provided through:

- Contracts with providers of transportation services
- Mileage reimbursement (through a non-cash system) that enables clients to travel to needed medical or other support services, but should not in any case exceed the established rates for federal programs (Federal Joint Travel Regulations provide further guidance on this subject)
- Purchase or lease of organizational vehicles for client transportation programs, provided the recipient receives prior approval for the purchase of a vehicle
- Organization and use of volunteer drivers (through programs with insurance and other liability issues specifically addressed)
- Voucher or token systemsⁱⁱ.

Costs for transportation for medical providers to provide care should be categorized under the service category for the service being provided.

Unallowable costs include:

- Direct cash payments or cash reimbursements to clients
- Direct maintenance expenses (tires, repairs, etc.) of a privately owned vehicle
- Any other costs associated with a privately owned vehicle such as lease, loan payments, insurance, license or registration fees.

All service provision will comply with the Department of Health and Human Services (HHS) Guidelines and the Commonwealth of Virginia Department of Health (VDH) Service Standards for people living with HIV, includin the following:

1.0 Intake and Eligibility

National Monitoring Standards: Eligibility determination process requiring documentation in patient medical records of low-income status and eligibility based on a specified percent of the FPL and proof of an individual's HIV-positive status, residency. Determination and documentation of patient eligibility every six months. Documentation that medical transportation services funds are used only to support eligible activities, including, enabling eligible individuals to access HIV-related health and support services. The need for

Medical Transportation Services

VDH Standards of Services Revised: June 2015, November 2017 and January 2019

 $medical\ transportation\ services\ should\ be\ identified\ and\ documented\ in\ the\ client's\ HIV\ service\ plan.$

Human Services and Services Administration (HRSA), the funder for Ryan White HIV Services, prohibits continued HIV services, including medications to clients who are not recertified for eligibility of services by their specified date; therefore, if a client has not completed their annual certification or recertification at six months they may not be eligible for Ryan White services.

Standard	Measure
Referra	
1.1) Referral for Medical Transportation Services	1.1) Documentation of referral for
by a Ryan White Part B provider is documented	Medical Transportation Services is present
prior to initiation of the service.	in the client's record, signed and dated.
Eligibil	
1.2) The client's eligibility for Ryan White Part B	1.2) Documentation of the client's
services is determined.	eligibility is present in the client's record.
1.3) To be eligible for this service applicants must:	1.3) Documentation is present in files that
a) Be diagnosed with HIV	verifies:
b) Live in Virginia	a) Client is diagnosed with HIV
c) Have an individual or family income at or	b) Client lives in Virginia
below 500% of the Federal Poverty Level	c) Client meets income guidelines
(FPL)	d) Client Medicaid status (gap of
d) Ryan White Part B is the payer of last	services)
resort and other funding sources must be	e) Recertification for continued
vigorously pursued. Providers are	eligibility for Part B services every
responsible to ensure that clients are	six months
screened and deemed ineligible for other payer sources covered by Federal or State	a) Client agrees to participate in
programs such as Medicare, Medicaid, all	insurance option that best meets their medical needs and for which
other forms of insurance or third party	the client is eligible.
payers such as private and commercial	the chefit is engible.
insurance plans, and other payers.	
e) Provide recertification every six months	
with proof of income, changes in	
insurance coverage, or any changes in	
residency	
f) Client eligibility ensures Part B services	
are used as the payer of last resort.	
Client must agree to participate in the	
insurance option client is eligible and that	
best meets the client's medical needs	
regardless of preference.	
<i>Note:</i> The Part B Program is the payer of last	
resort. This is interpreted as "funds received will	
not be utilized to make payments for any item or	
service to the extent that payment has been made,	

or can reasonably be expected to be made." by	
another payment source. vi	
Apply through the VDH Central Office or through	
agency's eligibility services.	
Intake	
1.4) Eligibility screening and intake to be	1.4) Documentation of intake and
completed within 15 days of initial contact with	eligibility screening in record signed and
client.	dated.
Recertifica	tion
1.5) Client must be recertified every six months	1.5) Documentation of recertification of
to continue to receive Ryan White services.	the client's eligibility every six months is
There is no grace period.	present in the client's record.
2.0 Key Services Components and Activities (inc	
National Monitoring Standards: Medical Transpor	
eligible individual to access HIV-related health and	
Standard	Measure
Documenta	
2.1) Provision of all medical transportation	2.1) Documentation of medical
services is documented by type of transportation,	transportation services provided in clients'
date of service and purpose.	records signed and dated.
2.2) Track and document referral sources in the	2.2) Is there documentation of referral in
client record	the client record?
2.3) Provide cancellations policy to client	2.3) Is there documentation that clients are
including inclement weather, breakdowns etc.	aware of cancellations, inclement weather,
merading merement weather, breakdowns etc.	breakdowns?
2.3) Arranged cab or van transportation for those	2.3) Is there documentation that cab or
with acute medical needs	van transportation is arranged for those
with dedic medical needs	with acute medical needs?
2.4) Medical transportation services provided are	2.4) Documentation of purpose for all
used only to enable an individual to access HIV-	transportation services provided (e.g.,
related health and support services.	transportation to/from what type of
related health and support services.	medical or support service appointment)
	in client's record.
Assessment/Service Plan/P	
2.5) An initial assessment documenting	2.5) Documentation of transportation need
transportation need must be completed prior to	in client's record signed and dated.
initiation of service.	in onem s record signed and dated.
2.6) Within fifteen (15) business days after the	2.6) Documentation of service plan in
initial assessment a service plan will be	client's record signed and dated. Clients'
<u> </u>	_
developed and agreed upon by the client and	needs and service plan are reviewed and
provider outlining service goals, objectives, and	revised a minimum of every six months.
interventions. This should include client	
identified needs as well as plans for continuity of	

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primary medical care and support services,	
clients are assessed for:	
 History of accessing primary care and 	
other services and barriers to access,	
particularly transportation barriers.	
Staff explains to the client during the first	
encounter what services are available at the	
agency based on the client's identified needs.	
2.7) Voucher/Token/Bus Pass System	2.7) Documentation of each transportation
Agency will have:	service provided signed and dated.
a) Procedures in place regarding allowable	service provided signed and dated.
uses and distribution of vouchers, bus	Is there documentation that bus tickets/bus
passes and tokens	passes or gas vouchers are issued by the
b) A tracking system in place to account for	Ryan White Part B case manager or by
the purchase and distribution of vouchers,	designated staff?
tokens, and bus passes	
c) A security system in place for storage of	
and access to vouchers, bus passes, and	
fees collected.	
2.0\ Cli = 44 =i11 1 = 4 + if i = 1 + f + = 4 + i = 4	20) Danis atation of a seal lation and
2.8) Clients will be notified of transportation	2.8) Documentation of cancellation and
cancellations in a timely manner. Alternative	referral to alternative transportation source
transportation services will be provided as	in client's record signed and dated.
available.	
2.9) Transportation agency will be notified by	2.9) Documentation of changes and
client and/or provider of transportation	cancellations in client's record signed and
cancellations and changes in scheduling as they	dated.
occur.	dated.
2.10) Direct Transportation – Providers of	2.10) A signed statement from client
, -	, ,
<u>Transportation Services</u>	consenting to transportation services
D:	and agreeing to safe and proper
Direct Transportation Providers deliver non-	conduct in the vehicle is on file.
emergency transportation services that enable	
an eligible client to access or be retained in	Documentation of client orientation to
core medical and support services. Clients	direct transportation services in
are provided with information on	client's record.
transportation services and instructions on	
how to access the services.	
General transportation procedures:	
 Agency must allow clients to 	
confirm core or support service	
appointments at least 48 hours	
in advance	
111 44 (4110)	

- Agency provides clients with information on transportation limitations, clients' responsibilities for accessing and receiving transportation, and the agency's role and responsibilities for providing transportation services
- Clients initiate and coordinate their own services with transportation providers following client orientation to the agencies transportation policies, procedures and client guidelines
- Advocates (e.g. case manager) for the client may assist clients in accessing transportation services if needed
- All clients will be screened for other transportation resources (e.g., Medicaid-eligible clients)
- Accommodations are provided for related/affected individuals and/or caregivers as necessary for the benefit of the client
- Client consent to transportation services and agreeing to safe and proper conduct in the vehicle is on file in the client record. Consent includes the consequences of violating the agreement, e.g., such as removal, suspension and/or possible termination of transportation services
- Agency/Driver may refuse service to any client with open sores/wounds where blood and other body fluids from clients are potentially infectious. Driver to notify the agency immediately relative to any driver refusal to provide services
- Clients and agencies are made aware of problems immediately (e.g. vehicle breakdown) and notification documented

Clients and Ryan White/State Services providers are notified of service delays and changes in appointments or schedules as they occur.	
 2.11) Agency must document the mileage between Trip Origin and Trip Destination (e.g. where client is transported to access eligible service) per a standard Internet-based mapping program (e.g. Yahoo Maps, Map Quest, Google Maps) or odometer reading for all clients receiving van-based transportation. Documentation of each transportation transaction includes: viii a) Client eligibility b) Type of transportation service used to meet client's need c) The level of service (e.g., the number of trips, tokens, passes provided to the 	2.11) Documentation of each transportation transaction in client's record signed and dated.
client) d) Reason for each trip in relation to supporting health and support services e) Trip origin and destination f) Cost per trip.	
2.12) Volunteer Drivers	2.12) Documentation of each
Voluntaan Duiyana nuovida nan amananan	transportation transaction in
Volunteer Drivers provide non-emergency transportation services that enable an eligible	client's record signed and dated.
client to access or be retained in core medical	
and support services.	
2.13) <u>Purchase or Lease of Agency Vehicles</u>	2.13) HRSA/HAB prior approval
Proof of prior approval from	for vehicle purchase on file at Part B recipient agency.
HRSA/HAB/VDH to lease or purchase	B recipient agency.
vehicle.	Documentation of each transportation
	transaction in client's record signed and
Purchased or leased vehicles provide	dated.
nonemergency transportation services that	
enable an eligible client to access or be retained in core medical and support services.	
retained in core incurear and support services.	

Transition and Discharge

2.14) Client discharged when transportation services are no longer needed, goals have been met, upon death or due to safety issues. (*see 2.13*)

Prior to discharge: Reasons for discharge and options for other service provision should be discussed with client. Whenever possible, discussion should occur face-to-face. If not possible, provider should attempt to talk with client via phone. If verbal contact is not possible, a certified letter must be sent to client's last known address. If client is not present to sign for the letter, it must be returned to the provider.

<u>Documentation:</u> Client's record must include:

- a) Date services start
- b) Special client needs
- c) Services needed/actions taken, if applicable
- d) Date of discharge
- e) Reason(s) for discharge
- f) Referrals made at time of discharge, if applicable.

<u>Transfer:</u> If client transfers to another location, agency or service provider, transferring agency will provide discharge summary and other requested records within 5 business days of request. If client moves to another area, transferring agency will make referral for needed services in the new location.

<u>Unable to Locate:</u> If client cannot be located, agency will make and document a minimum of three follow-up attempts on three separate dates (by phone or in person) over a three-month period after first attempt. A certified letter must be mailed to the client's last known mailing address within five business days after the last attempt to notify the client. The letter will state that the case will be closed within 30 days from the date on the letter if an appointment with the provider is not made.

2.14) Documentation of discharge plan and summary in client's record with clear rationale for discharge within 30 days of discharge, including certified letter, if applicable.

Is there documentation that the client was notified of their removal to receive transportation services in writing?

Withdrawal from Service: If client reports that services are no longer needed or decides to no longer participate in the Service Plan, client may withdraw from services. Because clients may withdraw for a variety of reasons it may be helpful to conduct an exit interview to ensure reasons for withdrawal are understood, or identify factors interfering with the client's ability to fully participate if services are still needed. If other issues are identified that cannot be managed by the agency clients should be referred to appropriate agencies.

Administrative Discharge: Clients who engage in behavior that abuses the safety or violates the confidentiality of others may be discharged. Prior to discharging a client for this reason, the case must be reviewed by leadership according to that agency's policies. Clients who are discharged for administrative reasons must be provided written notification of and reason for the discharge, and must be notified of possible alternative resources. A certified letter that notes the reason for discharge and includes alternative resources must be mailed to the client's last known mailing address within five business days after the date of discharge, and a copy must be filed in the client's chart.

If a client is removed from transportation services due to falsifying the existence of a medical appointment in order to access service, is there documentation of the client being removed from transportation services?

Case Closure

2.15) Case will be closed if client:

- a) Has met the service goals;
- b) Decides to transfer to another agency;
- c) Needs are more appropriately addressed in other programs;
- d) Moves out of state;
- e) Fails to provide updated documentation of eligibility status thus, no longer eligible for services;

2.15) Documentation of case closure in client's record with clear rationale for closure.

- f) Fails to maintain contact with the medical transportation staff for a period of three months despite three (3) documented attempts to contact client;
- g) Can no longer be located;
- h) Withdraws from or refuses funded services, reports that services are no longer needed, or no longer participates in the individual service plan;
- i) Exhibits pattern of abuse as defined by agency's policy.
- j) Becomes housed in an "institutional" program anticipated to last for a minimum of 30 days, such as a nursing home, prison or inpatient program; or
- k) Is deceased.

3.0 Client Rights and Responsibilities

National Monitoring Standards: Provision of Part B funded HIV primary medical care and support services, to the maximum extent, without regard to either: the ability of the individual to pay for such services, or the current or past health conditions of the individuals served.^{ix}

Standard Measure 3.1) Written eligibility requirements and 3.1) Services are available and accessible to any individual who meets program eligibility non-discrimination policy on file. requirements. All providers shall be in compliance with all applicable federal, state, and local antidiscrimination laws and regulations, including but not limited to the American's with Disabilities Act. All providers shall adopt a nondiscrimination policy prohibiting the refusal of rendering services on the basis of fact or perception of race, color, creed, religion, national origin, ancestry, age, sex, sexual orientation, gender identity, domestic partner status, marital status, height, weight, disability, or HIV/AIDS diagnosis. Each provider shall make available to clients a process for requesting interpretation services, including American Sign Language.

3.2) Client's Rights and Responsibilities policy		3.2) Written policy on file.
exists which requires each Client to sign & date a		
form i	ndicating they has been offered: a)	
explan	ation of the policy, and b) copy of <i>Client's</i>	
Rights	and Responsibilities and to communicate	
client'	s understanding of the policy	
3.3) E	xplanation of <i>Client's Rights and</i>	3.3) Current Client's Rights and
Respon	nsibilities is provided to each client.	Responsibilities form signed and dated by
		Client and located in client's record.
Client	rights include:	
0	Be treated with respect, dignity,	
	consideration, and compassion;	
0	Receive services free of discrimination;	
0	Be informed about services and options	
	available.	
0	Participate in creating a plan of services;	
0	Reach an agreement about the frequency	
	of contact the client will have either in	
	person or over the phone.	
0	File a grievance about services received	
	or denied;	
0	Not be subjected to physical, sexual,	
	verbal and/or emotional abuse or threats;	
0	Voluntary withdraw from the program;	
0	Have all records be treated confidentially;	
Have i	nformation released only when:	
o	A written release of information is signed;	
	A medical emergency exists;	
0	There is an immediate danger to the client	
	or others;	
0	There is possible child or elder abuse; or	
	Ordered by a court of law.	
	oracion of a court of fam.	
Client responsibilities include:		
0	Treat other clients and staff with respect	
	and courtesy;	
0	Protect the confidentiality of other clients;	
0	Participate in creating a plan of service;	
0	Let the agency know any concerns or	
	changes in needs;	
0	Make and keep appointments, or when	
	possible; phone to cancel or change an	
	appointment time;	

0	Stay in contact with the agency by
	informing the agency of change in address
	and phone number, responding to phone
	calls and mail

 Avoid subjecting the agency's staff to physical, sexual, verbal and/or emotional abuse or threats.

4.0	Grievance	Process

Standard

4.1) Grievance policy exists which requires each
client to sign & date indicating they has been
offered: a) explanation of the policy, and b) copy
of Grievance Procedure c) communication of
client's understanding of the policy.

Policy shall describe the process for resolving client grievances, including identification of whom to contact and applicable timelines.

Policy shall be available in languages and formats (e.g. for persons with disabilities) appropriate to populations served.

4.2) Explanation of *Grievance Procedure* is provided to each client.

Clients may file a grievance if their request for services is denied or if they have any complaint or concern about the services received.

- 4.3) Grievance process shall be fair and expeditious for resolution of client grievances.
- 4.4) Review the grievance policy yearly with client signature.

Measure

4.1) Written grievance procedure on file, available in languages and formats appropriate to populations served.

4.2) Current *Grievance Procedure* form signed and dated by client and located in client's record.

- 4.3) Documentation of client grievances, status and resolution.
- 4.4) Current *Client's Rights and Responsibilities* form signed and dated by client and located in client's record.

5.0 Personnel Qualifications (including licensure)

Direct transportation services may be provided by transportation agencies employing commercial/professional drivers or agencies using volunteer drivers.x

Standard	Measure
5.1) All professional drivers must have a current	5.1) Copy of current Virginia Driver
Virginia Driver License or Virginia Commercial	License/Virginia Commercial Driver
Driver's License (CDL) if needed and be insured.	

	license and insurance coverage in driver's personnel file.
 5.2) Direct Transportation Agency staff and volunteers providing medical transportation through direct transportation must maintain appropriate vehicle insurance, liability, licenses, and training as follows:. a) Agency maintains correct level of liability insurance for all drivers as required by the Commonwealth of Virginia b) All drivers have current Virginia driver's licenses appropriate for the type of vehicle driven c) Drivers must have verified driving records, receive a drug screen and background check d) Driver has maintained a clean driving record for the past year with less than 3 convicted traffic moving violations and no DUI e) Staff and Drivers for agency conveyance will have received training in universal precautions and infection control appropriate to their duties. 	5.2) Signed statement agreeing to maintain confidentiality and safe driving practices in driver's personnel file. Individual/transportation agency vehicle insurance on file with agency providing transportation services. Documentation of training completed in personnel file at agency providing transportation services.
 5.3) Newly employed professional drivers must complete the following training within 30 days of hire: Agency orientation Confidentiality, client's rights, grievance procedures & sensitivity CPR and First Aid 	5.3) Documentation of training completed in personnel file.
 5.4) All professional drivers must maintain a safe driving record and maintain current certification for CPR and First Aid. 5.5) All professional drivers must complete 2 hours of annual OSHA training on seatbelt, restraint and wheelchair safety annually. 	5.4) Documentation of annual assessment of driving record and annual training in the personnel file.5.5) Documentation of training completed in personnel file.

5.6) Staff Supervision

- a) Each agency must have and implement a written plan for supervision of all staff
- b) Supervisors must review monthly transportation logs for completeness, compliance with these standards, and quality and timeliness of service delivery
- c) Staff must be evaluated at least annually by their supervisor according to written Agency policy on performance appraisals.

5.6) Documentation of completed staff supervision plan at agencies providing transportation services.

Documentation of monthly transportation log at agencies providing transportation services.

Documentation of annual staff performance evaluations.

6.0 Cultural and Linguistic Competency

Standard	Measure
6.1) Health services are culturally and	6.1) Documentation of cultural and
linguistically competent, client-guided and	linguistic competence as reported in
community based. At a minimum, provider's	annual Cultural and Linguistic
documentation should include:	Competency Report.
 a) Experience with providing services to the diverse ethnic, linguistic, sexual or cultural populations targeted; b) Capacity of staff, including volunteers and Board, to design, provide and evaluate culturally and linguistically appropriate services; 	
 C) List of cultural competency trainings completed by staff. 	
6.2) Easy-to-understand print and multimedia	6.2) Culturally and linguistically
materials and signage in the languages commonly	appropriate materials and signage
used by the populations in the service area shall	accessible.
be available. ^{xi}	

7.0 Privacy and Confidentiality (including securing records)

Standard	Measure
7.1) Client confidentiality policy exists which	7.1) Written client confidentiality policy
include: 1) Release of information requirements,	on file at provider agency.
and b) Health Insurance Portability and	
Accountability Act.	
7.2) Client's consent for release of information is	7.2) Current Release of Information Form
determined.	signed and dated by client and provider
	representative and located in client's
	record. Each release form indicates who
	may receive the client's information and

	has an expiration of not more than 12 months from date of signature.
7.3) Each client file is stored in a secure location. Electronic client records are protected from unauthorized use.	7.3) Files stored in locked file or cabinet with access limited to only appropriate personnel. Electronic files are secure with password protection and access is limited to appropriate personnel.
7.4) Annual submission of <i>Verification of Receipt</i> of Assurance of Key Requirements document by all staff that handle client identifying information.	7.4) Documentation of signed <i>Verification</i> of Receipt of Assurance of Key Requirement forms.

8.0 Quality Management

National Monitoring Standards: Implement a Clinical Quality Management Program (CQM) to include: a) written QM plan; b) quality expectations for providers and services; c) method to report and track expected outcomes; d) monitoring of provider compliance with HHS treatment guidelines and Part B Program's approved Standards of Care.xii

HIIS treatment guidettnes and Fart B Frogram's approved Standards of Care.	
Standard	Measure
8.1) Measure and report client health outcomes	8.1) Performance measurement data on
using Medical Transportation Services measures	the following indicators:
approved by VDH.	Percentage of people living with HIV and receiving Transportation Services, regardless of age, who will have at least two care markers in a 12 month period that are at least 6 months apart (Care marker defined as evidence of a HIV medical care visit date, a CD4 count and test date, a viral load value and test date, and/or an antiretroviral medication prescription and date).
	Percentage of people enrolled in RW
	Part B-funded Program living with
	HIV and receiving Transportation
	Services, regardless of age, who will
	have an HIV viral load less than 200
	copies/mL at last HIV viral load test
	during the measurement year.

- viii HRSA/HAB Division of State HIV/AIDS Programs National Monitoring Standards—Program Part B (April, 2013), p.38.
- ix HRSA/HAB Division of State HIV/AIDS Programs National Monitoring Standards—Program Part B (April, 2013), pp. 61-62.
- * HRSA/HAB Division of State HIV/AIDS Programs National Monitoring Standards—Program Part B (April, 2013), p.38.
- xi National Standards for Culturally and Linguistically Appropriate Services (CLAS) in Health and Health Care. Available at:

https://www.thinkculturalhealth.hhs.gov/assets/pdfs/EnhancedNationalCLASStandards.pdf xii HRSA/HAB Division of State HIV/AIDS Programs National Monitoring Standards—Program Part B (April, 2013), p. 71.

¹ HRSA/HAB HIV/AIDS Program Services: Clarifications on Eligible Individuals & Allowable Uses of Funds, Policy Clarification Notice 16-02 (revised 10/22/18)

^{III} HRSA/HAB Division of State HIV/AIDS Programs National Monitoring Standards for Part A and B Grantees: Universal (April, 2013), p. 4.

^{iv} HRSA/HAB Division of State HIV/AIDS Programs National Monitoring Standards — Program Part B (April, 2013), p.38.

v HRSA/HAB Ryan White HIV/AIDS Program Services: Clarifications on Ryan White Program Eligibility Determinations and Recertification Requirements Policy Clarification Notice #13-02

vi Public Health Service Act; Sections 2605(a)(6), 2617 (b) (7) (F), 2664 (f) (1), and 2671 (i).

vii HRSA/HAB Division of State HIV/AIDS Programs National Monitoring Standards — Program Part B (April, 2013), p.38.